
CHAPTER 11

PROGRAMMES FOR DEVELOPMENT OF PARTICULARLY VULNERABLE TRIBAL GROUPS

Scheme for Development of Particularly Vulnerable Tribal Groups (PVTGs)

11.1 There are certain groups among Scheduled Tribes who have declining or stagnant population, low level of literacy, pre-agricultural level of technology and are economically backward. These groups are among the most vulnerable sections of our society as they are few in numbers, have not attained any significant level of social and economic development and generally inhabit remote localities having poor infrastructure and administrative support. 75 such groups in 18 States and One UT have been identified and categorized as Particularly Vulnerable Tribal Groups (PVTGs). State-wise List of PVTGs is at **Annex: 11A**. Due to their extreme backwardness and vulnerability, priority is required to be accorded for their protection and development, and checking the declining trend of their population.

11.2 Objective: Given the vulnerability of PVTGs, it becomes necessary to allocate adequate funds from Central Sector/Centrally Sponsored and State Plan schemes for the socio-economic development of PVTGs. In 1998-99, a separate 100% Central Sector Scheme for exclusive development of PVTGs was started. Based on the knowledge and experience gathered meanwhile, the scheme was revised in 2008-09, to make it more effective.

11.3 Scope: The scheme covers only the 75 identified Particularly Vulnerable Tribal Groups among Scheduled Tribes. The scheme is very flexible and it enables every State to focus on any area that they consider is relevant to their PVTGs and their socio-cultural environment. Activities

under it may include housing, land distribution, land development, agricultural development, cattle development, construction of link roads, installation of non-conventional sources of energy for lighting purpose, social security including Janshree Beema Yojana or any other innovative activity meant for the comprehensive socio-economic development of PVTGs. The funds under this scheme are made available for those items/activities which are very crucial for the survival, protection and development of PVTGs and are not specifically catered to by any other scheme of State or Central Government or by guidelines governing the utilization of funds under Special Central Assistance to Tribal Sub-Plan and Article 275(1) of the Constitution. The general principle of convergence of funds and functionaries also applies.

11.4 Implementation of the scheme (CCD Plans): During 2014-15, as amid-term review, in the course of Project Appraisal Committee meetings held with the States in 2014, the CCD plans were reviewed and activities thereunder redesigned wherever required, so as to make them more relevant and responsive to the needs of the PVTGs. The CCD Plans were prepared by the State Governments and Union Territory of A&N Islands for five years by adopting habitat development approach on the basis of data obtained from baseline or other surveys conducted by them, and were approved by the Expert Committee of the Ministry. The CCD Plans indicate the PVTG wise annual provisions for each financial year and also the agency involved in implementation of that activity. The State Government/UT Administration have been asked to ensure proportionate flow of financial resources for all PVTGs found in their

State and the activities to be taken with a proper mix of interventions through the State/UT Government and NGOs. The duplication of intervention in same area has to be avoided. The delivery mechanism has to be strengthened through innovative plans and procedures.

11.5 Examination and approval of the CCD Plans An Expert Committee examines the CCD Plans submitted by State Governments/UT Administration. The constitution of the expert Committee is as follows:

- 1) Secretary, M/o Tribal Affairs - Chairperson.
- 2) Joint Secretary concerned M/o Tribal Affairs Co-Chairperson.
- 3) Adviser, Planning Commission
- 4) Director, National Commission for STs
- 5) Expert from Anthropological Survey of India for PTGs
- 6) Director (SG), M/o Tribal Affairs
- 7) Director/Deputy Secretary, Ministry of Health & Family Welfare dealing with National Rural Health Mission
- 8) Director/Deputy Secretary (NGO) - Member Secretary

Chairperson has the liberty to co-opt any other officer(s)/non-official expert as member(s) as and when required.

11.6 Funds have been released during 2014-15 (upto 31.12.2014) to 10 States viz. Chhattisgarh, Jharkhand, Madhya Pradesh, Maharashtra, Odisha, Rajasthan, Gujarat, West Bengal, Kerala and Tripura on the basis of discussion before the PAC.

11.7 The State Governments are required to furnish a schedule of activities to be undertaken and the time likely for their continuance or completion so that project progress monitoring is efficient. They are also required to ensure that at the field level, a proper delivery mechanism is put in place and the CCD Plans are implemented under the supervision

of a Committee constituted by the State Government for the purpose.

11.8 Implementing Agency: The scheme is implemented in accordance with CCD Plans by the State/UT through various agencies of the State Government/UT Administration like Integrated Tribal Development Projects (ITDPs)/ Integrated Tribal Development Agencies (ITDAs), Tribal Research Institutes (TRIs), and also Non-Governmental Organizations (NGOs).

11.9 Pattern of funding: It is a 100% Central Sector Scheme. The funds are generally released to States/NGOs in one installment in accordance with the annual programme proposed for a particular financial year in the CCD Plan. Funds in favour of NGOs are released directly by the Ministry of Tribal Affairs, in accordance with CCD Plan.

11.10 Monitoring: The implementation of the CCD Plan is required to be monitored by the officials of the Ministry and such independent agencies as may be appointed by the Ministry of Tribal Affairs for the purpose. The Ministry reserves the right to prescribe formats or guidelines for improving monitoring and progress, anytime. At the end of each financial year, the State Governments/UT Administration are required to submit a progress report in the prescribed format to the Ministry of Tribal Affairs. This report is also required to include the works undertaken by the NGOs.

Focus for the XIIth Five Year Plan period:

11.11 The Ministry has already initiated the exercise of getting the State Governments to formulate comprehensive CCD Plans through collaboration with all stake holders. The State Governments/UT Administration have been advised to undertake the necessary ground work taking into account the emerging needs of the PVTG communities and shortfalls of the CCD Plans implemented during the current Plan period. The CCD Plans may contain proper implementation schedule with monitorable outputs. The following aspects have

also been highlighted by the Ministry to the States for preparing the Plans:

- Special attention to be paid to PVTGs with small population and PVTGs whose population are stagnant/ declining.
- The benchmark of development of each PVTG to be fixed and a time schedule for reaching the target is to be prepared.
- Availing the maximum benefits of other schemes of the State/Centre and dovetailing support from various Departments in the Plans under formulation.
- Giving strong nutritional focus in the Plan besides incorporating need based interventions on key areas of health, income generation, education and skill development, housing, road connectivity, providing land to landless, development of land, social security etc.
- CCD Plans to specify an in-built mechanism for monitoring at various levels and specify steps to ensure that funds meant for PVTGs are not

diverted.

11.12 Allocation: The annual allocation made under the scheme of Development of PVTGs during 2014-15 and the expenditure incurred has been given in Table 11.1 along with details of allocation and expenditure of previous two years.

Table 11.1: *Allocation and releases from 2012-13 to 2014-15

(Rs. in crore)			
Year	BE	RE	Expenditure
2012-13	244.00	178.50	178.50
2013-14	244.00	207.00	206.90
2014-15	207.00	180.00	134.45 (As on 31.12.2014)

* Includes funds from NE Pool.

11.14 Performance during the year: On the basis of the CCD Plans, during 2014-15 (As on 31.12.2014), Rs. 134.45 crore has been released to 10 States. The statement of funds released during 2014-15 and the previous two years under the scheme is at **Annex: 11 B.**

ANNEX: 11A

Names of the Particularly Vulnerable Tribal Groups (PVTGs) (earlier called as Primitive Tribal Groups) - State / UT wise.

S.No.	Name of the State /UT	Name of PVTGs
1	Andhra Pradesh (including Telangana)	1. BodoGadaba 2. BondoPoroja 3. Chenchu 4. DongriaKhond 5. GutobGadaba 6. KhondPoroja 7. Kolam 8. Kondareddis 9. KondaSavaras 10. KutiaKhond 11. ParengiPoroja 12. Thoti
2	Bihar (including Jharkhand)	13. Asurs 14. Birhor 15. Birjia 16. Hill Kharia 17. Korwas 18. Mal Paharia 19. Parhaiyas 20. SauriaPaharia 21. Savar
3	Gujarat	22. Kathodi 23. Kotwalia 24. Padhar 25. Siddi 26. Kolgha
4	Karnataka	27. JenuKuruba 28. Koraga
5	Kerala	29. Cholanaikayan (a section of Kattunaickans) 30. Kadar 31. Kattunayakan 32. Kurumbas 33. Koraga
6	Madhya Pradesh (including Chhattisgarh)	34. Abujh Marias 35. Baigas 36. Bharias 37. Hill Korbas 38. Kamars 39. Saharias 40. Birhor

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S.No.	Name of the State /UT	Name of PVTGs
7	Maharashtra	41. Katkaria (Kathodia) 42. Kolam 43. Maria Gond
8	Manipur	44. MarramNagas
9	Odisha	45. Birhor 46. Bondo 47. Didayi 48. Dongria-Khond 49. Juangs 50. Kharias 51. KutiaKondh 52. LanjiaSauras 53. Lodhas 54. Mankidias 55. PaudiBhuyans 56. Soura 57. ChuktiaBhunjia
10	Rajasthan	58. Seharias
11	Tamil Nadu	59. KattuNayakans 60. Kotas 61. Kurumbas 62. Irulas 63. Paniyans 64. Todas
12	Tripura	65. Reangs
13	Uttar Pradesh (including Uttarakhand)	66. Buxas 67. Rajis
14	West Bengal	68. Birhor 69. Lodhas 70. Totos
15	Andaman & Nicobar Islands	71. Great Andamanese 72. Jarawas 73. Onges 74. Sentinelese 75. Shom Pens

ANNEX: 11B**STATEMENT SHOWING THE AMOUNT RELEASED TO STATES/NGOs UNDER THE CENTRAL SECTOR SCHEME OF DEVELOPMENT OF PARTICULARLY VULNERABLE TRIBAL GROUPS (PVTGs) DURING 2012-13 TO 2014-15****(Rs. in Lakh)**

S. No.	Name of the State/ UT	Name of Implementing Agency States/NGOs	2012-13	2013-14	2014-15 (as on 31-12-2014)
1	Andhra Pradesh	1) Govt. of Andhra Pradesh	2000.00	3000.00	0.00
2	Andaman & Nicobar Islands	1) Andaman Adim Janjati Vikas Samiti, A & N Islands	0.00	75.00	0.00
3	Chattisgarh	1) Govt. of Chattisgarh	2000.00	1400.00	2212.02
		2) VISHWAS, Narayanpur, Distt. Bastar	6.86	17.12	8.56
		3) Ramakrishna Mission Ashram, Naryanpur, Distt. Bastar	4.83	5.78	3.17
4	Gujarat	1) Govt. of Gujarat	700.00	1000.00	775.00
5	Jharkhand	1) Govt. of Jharkhand	630.54	0.00	0.00
		2) Bharat Sewa Ashram Sangha, Sonari, Jamshedpur	0.00	229.94	221.91
		3) Bharat Sevashram Sangha, Pakur	0.00	35.29	0.00
		4) Bharat Sevashram Sangh, Barajuri, Via-Ghatsila, Jharkhand	8.37	112.98	0.00
		5) Bharat Sevashram Sangha, Deogarh, Jharkhand	7.07	0.00	0.00
6	Kerala	1) Govt. of Kerala	0.00	600.00	600.00
7	Karnataka	1) Govt. of Karnataka	659.46	0.00	0.00
		2) Swami Vivekananda Youth Movement, Hanchipura Road, Saragur, Tal. - H.D. Kote, Distt. - Mysore - 571 121, Karnataka	47.91	26.68	0.00
8	Madhya Pradesh	1) Govt. of Madhya Pradesh	4350.00	4500.00	3500.00

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S. No.	Name of the State/ UT	Name of Implementing Agency States/NGOs	2012-13	2013-14	2014-15 (as on 31-12-2014)
9	Maharashtra	1) Govt. of Maharashtra	0.00	2610.00	1900.00
		2) Maharogi Sewa Samiti, Warora (Lok Biradari Prakalp), Hemalkasa, PO-Bhamragad, Distt-Gadchiroli, Pin - 442710, M.S.	28.30	0.00	0.00
10	Manipur	1) Govt. of Manipur	100.00	100.00	0.00
11	Odisha	1) Govt. of Odisha	3260.00	2000.00	2000.00
12	Rajasthan	1) Govt. of Rajasthan	1500.00	700.00	1500.00
13	Tamil Nadu	1) Govt. of Tamil Nadu	1400.00	2000.00	0.00
		2) Nilgiris Adiwasi Welfare Association, Kotagiri, Nilgiris	46.66	26.76	105.23
14	Tripura	1) Govt. of Tripura	700.00	950.00	619.05
15	Uttarakhand	1) Govt. of Uttarakhand	400.00	0.00	0.00
16	West Bengal	1) Govt. of West Bengal	0.00	1300.00	0.00
		GRAND TOTAL	17850.00	20689.54	13444.94

Statewise Summary of Annex: 11B

SCHEME OF DEVELOPMENT OF PARTICULARLY VULNERABLE TRIBAL GROUPS (EARLIER KNOWN AS SCHEME OF DEVELOPMENT OF PRIMITIVE TRIBAL GROUPS (PVTGs))

(Rs. in Lakh)

S.No.	Name of the State/UT	2012-13	2013-14	2014-15 (as on 31.12.2014)
1	Andhra Pradesh	2000.00	3000.00	0.00
2	Andaman & Nicobar Islands	0.00	75.00	0.00
3	Chhattisgarh	2011.69	1422.90	2223.75
4	Gujarat	700.00	1000.00	775.00
5	Jharkhand	645.98	378.21	221.91
6	Kerala	0.00	600.00	600.00
7	Karnataka	707.37	26.68	0.00
8	Madhya Pradesh	4350.00	4500.00	3500.00
9	Maharashtra	28.30	2610.00	1900.00
10	Manipur	100.00	100.00	0.00
11	Odisha	3260.00	2000.00	2000.00
12	Rajasthan	1500.00	700.00	1500.00
13	Tamil Nadu	1446.66	2026.76	105.23
14	Tripura	700.00	950.00	619.05
15	Uttarakhand	400.00	0.00	0.00
16	West Bengal	0.00	1300.00	0.00
	TOTAL	17850.00	20689.54	13444.94